# Making Research-Practice Collaboration work

David Laws, University of Amsterdam Martien Kuitenbrouwer, City of Amsterdam "How much it is to be wished that similar field work will soon be undertaken in, say, aesthetics; if we could only forget about the beautiful for a while and get down to the dainty and the dumpy." J.L. Austin A Plea for Excuses

#### Plan

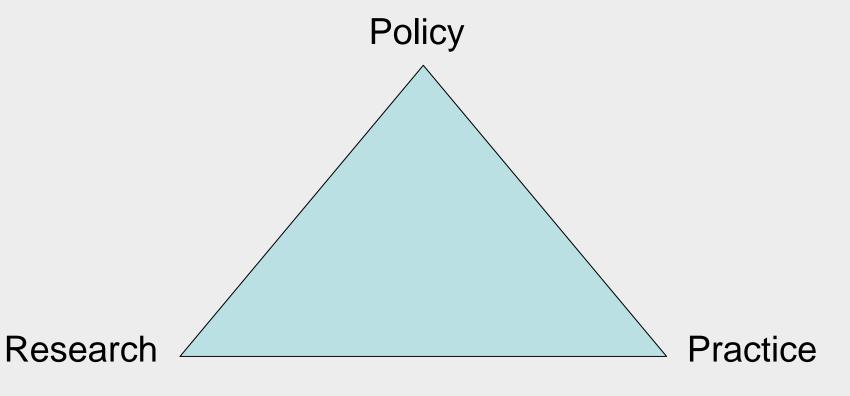
- Conventional ideas
- An effort at innovation
  - Organizing aspirations
  - Capture
- A counter-example
  - Learning as reframing
  - Organizing research practice-interaction in a learning as reframing mode
- Implications



#### A conventional approach:

- "Knowledge driven model" (Weiss, 1979)
  - □ "basic research → applied research → development → application"
- Knowledge is distinct from action.
- Knowledge can be developed independent of action.
- Knowledge precedes action.
- Knowledge should guide action.

#### A triad of concerns



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Policy: Is it justified?

Research:

Is it true?

Practice:

Will it work?



# An effort to change the pattern: Nicis institute

#### Goal

- Change the conventional pattern.
- Tighten connection knowledge and action.
- Develop knowledge <u>for</u> cities <u>with</u> cities.

#### Plan

- Facilitate discussion between researchers and practitioners
- Provide funding when/where can agree.

#### **Experience** $\rightarrow$ Change is difficult.

- Conventional expectations: 'Tell us what to believe.'
- Frames—assumptions, routines, (practice) habits—are different.
- Drift apart: Difficult to sustain cooperation.
- Hard to fight the (divergent) goals/incentives:
  - Practitioners: address problem as experience it.
  - Policy: respond to current political imperatives.
  - Research: build knowledge & publish
- Effort to innovate captured by conventional practice.

## An outlier: turbulent beginning

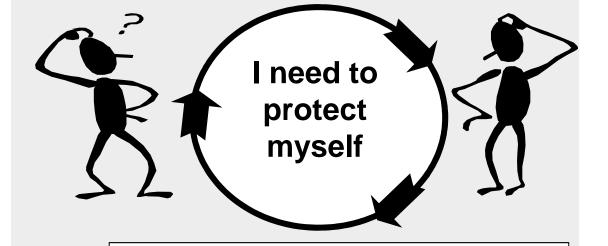


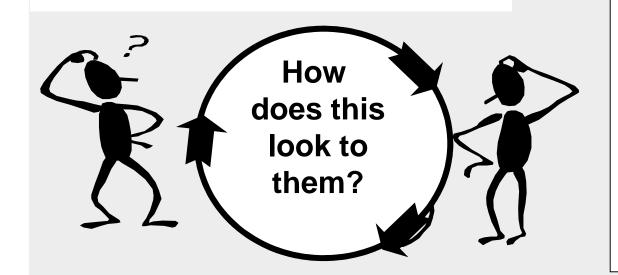


- Eric Hulscher, 39, taxi driver
- "The atmosphere is grim after the murder. You feel strange, especially having seen that attacks [on mosques and an Islamic school have now taken place. "It will only get worse, all the talk about integration is a lot of nonsense. "There's been talk of 'us' and 'them' and that's absolutely right."

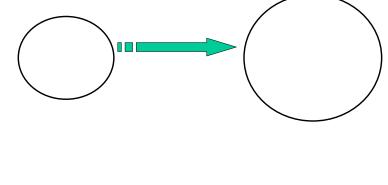
#### **Conventional negotiation training**

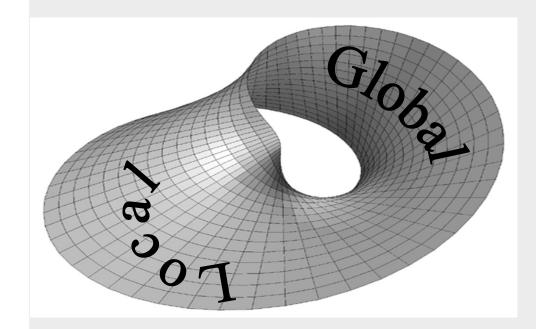


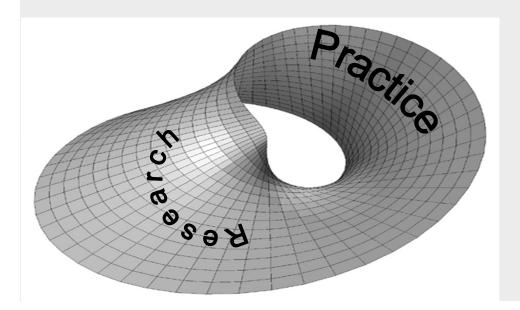




If my piece is not big enough, can we make the pie bigger?





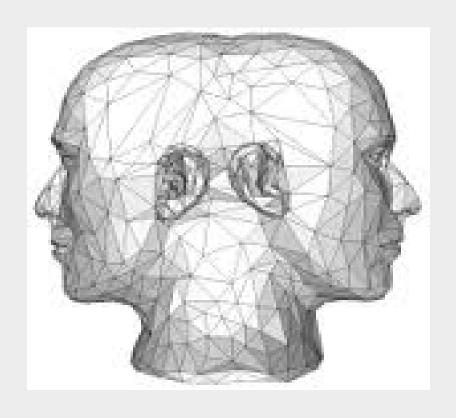


## We work in a mobius environment.

#### How can we cope?

- Start with practice.
- Describe it ethnographically.
- Explore implications with the practice community.

#### Negotiate a shared agenda



- Setting the stage
- Engaging stakeholders
- Managing internal dynamics
- Generating
   commitments to act
- Setting the context for future action

## Develop working categories

- Crisis: critical episodes that develop around events—problematize categories
- Controversy: Episode rooted in background tensions
- Dispute: Moment of contention within established categories

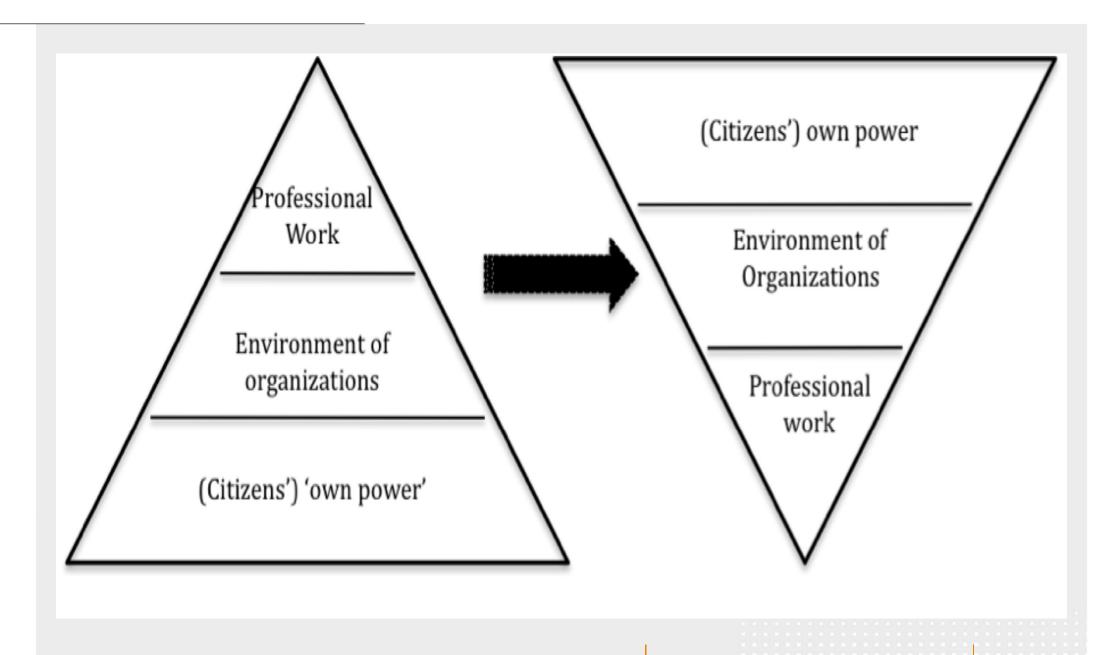






#### Research as modes of engagement

- Profiles: 'Narrative' interviews with practitioners: Reconstruct cases
- Cases: Multi-actor reconstructions of episodes of crisis, dispute, and controversy.
- 'Training': Pursue shared aims: reflection and developing practice.





## Practical dilemmas of citizenship

A joint venture of IPA researchers and the City of Amsterdam



#### Rethinking Maakbaarheid

Engage the working frame:

 Respect its history, relevance, ongoing influence.

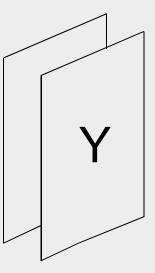
See learning as a remaking.

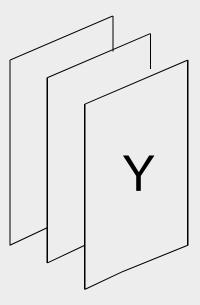
### Storyboarding Workshop

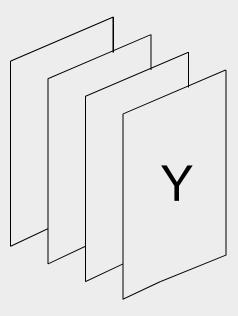
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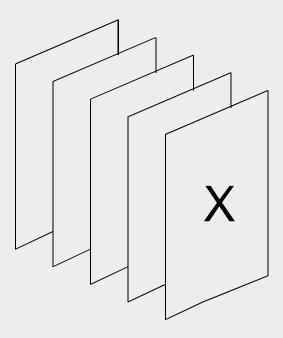
Ivar Halfman, David Laws, Nanke Verloo Amsterdam Centre for Conflict Studies Department of Political Science University of Amsterdam

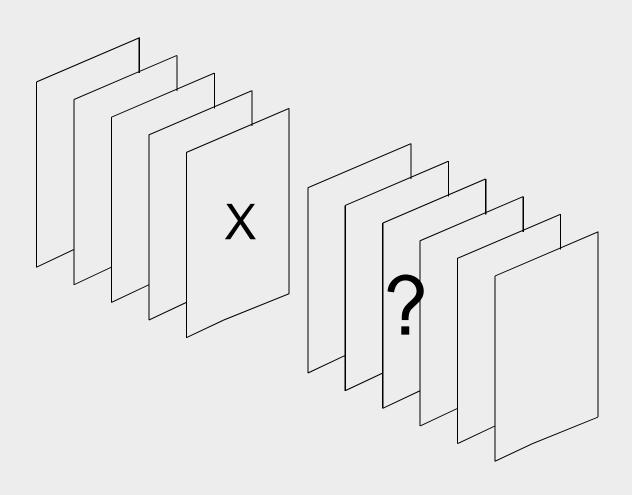


















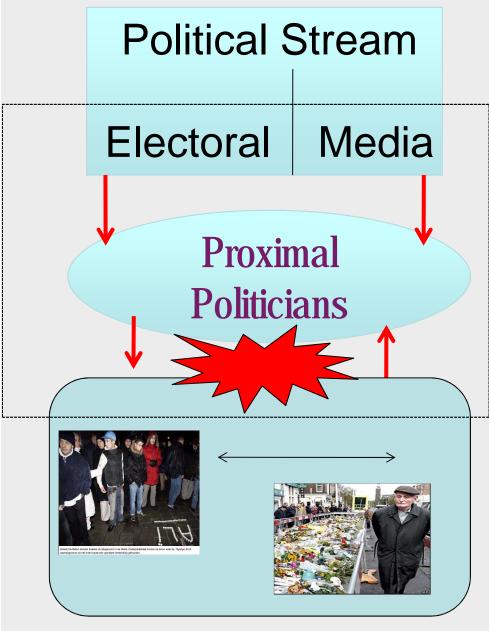
- Work with leadership
- Focus on own practice.
- Tinker with new behavior ...
- To get insights into tacit structure of practice

#### **Old Way**

- Technical; behind the design table
- Outside the soup
- Knowledge/know-how resides in government
- Work by the rules
- Long discussions; little implementation
- Little change in the perspectives of others

#### New Way

- In the soup, but with our own story
- Do you listen or are you just waiting to talk
- Let residents do things themselves and react to their initiatives
- Story that is open to others' stories
- Knowledge is comes from residents



# Dynamics of the institutional setting

- Local politics and SLB merge: "Impossible to not communicate"
- Actions interpret and comments on relationships.
- Whose meaning is practically legitimate?
- Acts become memories that provide the stage for later acts.
- What does leadership mean?

## Cases and Contingency

Relationships Communication

Interests
Options
Legitimacy

Alternative

Commitment

- How do we explain contingency?
- Negotiation: How do we engage and develop it?
  - Social: network of relationships
  - □ Interactive: communication
  - Instrumental
  - Interpretive: Meaning ethical/normative
  - Tests: Commitment to cooperate or alternative(s)

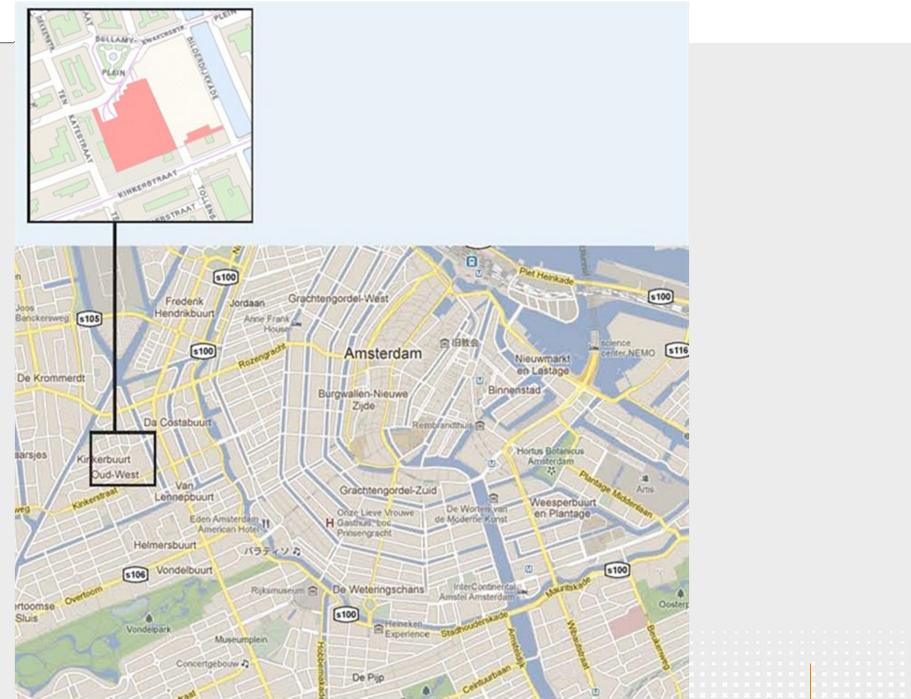
#### De Hallen: A case of practical innovation

■ Conflict → Paralysis/A
■ Social Innovation lienation

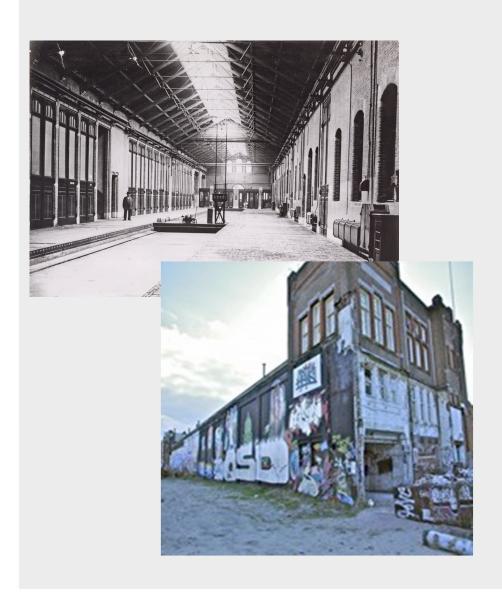


- - Development plan
  - Financing
  - Governance





#### Act I -



- City given monument
- Early process engage residents: many ideas
- No capacity/commitment to follow through
- Conventional proposal accepted.
- Citizens block.
- Pattern repeats.
- Distorted / Noncommunication/ paralysis

#### Distorted/Non-communication



- Ritual meetings.
- Disengaged.
- See others' comments as threat.
- Construct other as uncooperative, responsible.
- Marginalize impact on working frame: 'it's not about us.'

#### The players



- Local government: owner; wants to redevelop.
- Staff stuck.
- Council: keep to the budget, worried about the state of the building, keen to keep citizens close.
- Citizens : engaged but insecure about role; very worried about development.
- Developers : find ways to develop and make money.

#### Act II: The conflict hardens



- New investor launches a big plan for entertainment complex.
- Citizens form action group; protest increases.
- Squatters occupy the building.
- Local government defends plan / developer.
- Council is deeply divided: meeting after meeting, do not know what to decide.
- Investor becoming increasingly insecure and finally withdraws.

#### Act III: an opening

- Institutional reorganization.
- Local elections bring in a new council.
- Financial and housing crisis reframes all development projects.
- New residents move into the area.
- The citizens: reset the agenda.
- The architect: develop a new plan.
- Local entrepreneurs: enter the scene.

#### **Improvisation**



- Building is decaying.
- Stop = demolish.
- Can't go back: Stop or radical change.
- Start to make the rounds with stakeholders.
- Conversations
  - Open up the agenda,
  - Provide opportunities for influence.

#### Reaction...

- Staff rebels
  - "It's not the way we do these things."
  - "You've lost your mind"
  - "People don't know."
  - "Doomed to fail." "Will it ever happen?"
- Council skeptical; resists.
  - 'You can't do this'
  - Sought own legal advice

#### Act IV: playing a new game.



- Change staff
- Alternative plan emerges (citizens, entrepreneurs and architect)
- Commitment to developer
- Can we create a new, level, playing field?
- Design competition (terms, rules) with stakeholders.
- Government participates.
- Everyone agrees is fair.

#### **Outcome**



- Mixed development.
- Funding from investors and community.
- Governing board for project that extends into the future.

#### And so ...

- Initial escalation:
  - Conflict cut deep: instrumental and existential.
  - Interaction polarized & created complexity.
- Turning point: Local government drew on interaction with research; improvised a new role.
- What changed?
  - Relationship politics & administration.
  - Role: Active at the table with stakeholders.
  - Action is site democracy.
- Procedural innovation → substantive innovation.

#### **Conclusions**

- Learning is a remaking (reframing) at level concepts → skills and across the organization.
- Change is hot.
- Implications for the organization of research practice relationship
  - Situate in practitioners work
  - Create potential for reflection
  - Invent "the things that follow from" insights.
- Authority & discretion → Improvisation and leadership